Chapter 28 DISASTERS, CIVIL DISTURBANCES & MASS ARREST

POLICY

It shall be the policy of the Cecil County Sheriff's Office to follow proper Civil Disturbances and Mass Arrest procedures.

A mass arrest situation is any situation during which multiple (16 or more) arrest are anticipated, such as civil disorders, large scale drug or gambling raids, etc. and where the routine patrol allotment is thought to be unable to expeditiously process those arrested. During these mass arrests, involving circumstances where manpower is not adequate, all "on duty" personnel will be pressed into service as assigned by the Shift Commander or at scene Commander.

Non-emergency pre-planning should be foremost in the mind the Commander who anticipates the use of the Mass Arrest Plan. The following procedure will be followed:

**EMERGENCY REQUEST FOR MANPOWER**

- Once an incident has been confirmed, the on-duty shift commander shall respond to or be at the scene to determine if sufficient manpower is available to handle the situation or additional manpower is required.
- If manpower is insufficient, the on-duty shift supervisor shall request additional assistance in the following stages:
  1. On-duty agency members assigned to other divisions.
  2. On-duty Maryland State Police units.
  3. Local on-duty allied agencies.
  4. Off-duty agency law enforcement officers.
  a. Director of Law Enforcement
  b. Chief Deputy
  c. Sheriff
  d. Patrol Captain
  e. Criminal Captain
  f. Directors of Corrections and C.A.R.C
  5. Local municipal agencies Off-duty (ie: Elkton Police Department, North East Police Department, Rising Sun Police Department) shall be notified.
  7. Cecil County Sheriff's Office Corrections shall be notified to expect the mass arrest..
  8. Emergency Services - 911 Center- for EMS service, bus transportation (through the Department of Aging, Transportation Supervisor) and command post (with Communications operator). Make proper contact for feeding the workers, officers and staff.
  9. Communications Operator from CCSO will also be assigned to Mobile Command Post.

**COMMAND POST**

- The on-scene supervisor shall select a command post site from which units shall be deployed.
- The on-scene supervisor shall designate an agency member who will be responsible for chronologically documenting incidents.
- The command post site shall provide ample space (ie: school parking lot, parks and recreation complex, etc.) to accommodate the following:
  1. Mobile Emergency Command Post (MECP).
  2. Adequate parking for emergency vehicles and incident operations.
NOTIFICATIONS • In the event of a civil disturbance, notifications and call-outs shall be made in the following order:
1. Patrol Captain
2. Director of Law Enforcement
3. Criminal Captain
4. Corrections Director and C.A.R.C. Director
   • Supervisory personnel representing the various divisions shall notify members assigned to their respective divisions as required.
   • The Cecil County State's Attorney's Office may be contacted to provide a member of their staff for prosecutorial assistance at the command post dependent upon the severity of the disturbance.

PATROL DIVISION • Shall continue to respond to calls for service requiring immediate action.
   • Current duty assignments may be temporarily suspended to accommodate adequate staffing to resolve the civil disturbance.
   • On-coming Shift Commander shall respond to the Sheriff's Office to deploy members for patrol responsibilities.
   • On-coming Shift Commander shall provide proper staffing for the duration of the civil disturbance and for a twenty-four (24) hour transitional period at the conclusion of the incident.

CRIMINAL INVESTIGATION DIVISION • The Criminal Investigation Division Commander shall designate a member to act as an Intelligence Officer.
   • Members assigned as the Intelligence Officer shall document the civil disturbance utilizing methods to include but not limited to a video taping.

STAFF SUPPORT • Shall assist with supplies, vehicles and equipment as requested through the orders of the Sheriff.

PERSONNEL DETENTION CENTER • Shall prepare to receive a large influx of arrestee(s) and implement a Mass Arrest Contingency Plan.
   • Correctional officers shall provide additional security at the processing sites.
   • Transportation Unit shall assist in transporting arrestee(s) as required.

MUTUAL AID AND CONTRIBUTING JURISDICTIONS • If mutual aid is requested, the contributing jurisdictions shall retain direct supervision over their personnel.
   • Deployment of the contributing jurisdictions' personnel shall be at the direction of the Operations Commander.
   • If available, the contributing jurisdictions shall assign a supervisor to the Command Post.

VIOLENT DISTURBANCE • The inner perimeter and arrest teams shall be comprised of agency members, unless additional personnel are required.
   • Assisting agencies shall provide manpower for the outer perimeter, unless ordered otherwise.
   • Deployment and use of tactical equipment shall be at the discretion of the Operations Commander.
   • All agency members shall utilize appropriate levels of force in compliance with the agency’s use of force policy to resolve the violent civil disturbance.
NON-VIOLENT CIVIL DISTURBANCE

Agency members responding to a non-violent civil disturbance shall respond in proper uniform according to assigned duties (ie: Tactical uniform, etc.).

- All personnel shall act in accordance with appropriate levels of force to resolve the non-violent civil disturbance.

CHEMICAL AGENTS

Deployment of chemical agents shall only be authorized by the Operations Commander with prior approval from one (1) of the following:

1) Sheriff.
2) Chief Deputy.
3) Senior member of command staff present at incident.

- If chemical agents are authorized, the following factors must be considered prior to deployment of the agent:
  1) Wind direction.
  2) Escape routes.
  3) Contamination potential of inner and outer perimeters.
  4) Contamination potential of non-participating civilians.

- If chemical agents are deployed, an avenue of escape must be available for prompt decontamination.

- Medical personnel (ie: EMT's, ambulance, etc.) and supplies shall be available at the scene of the civil disturbance prior to deployment of any chemical agent.

- Members are prohibited from the deployment of Chemical for a non-violent civil disturbance under any circumstance.

ISOLATION OF INCIDENT

- The Operations Commander has the responsibility to determine the outer and inner perimeter.

STEPS FOR RESOLVING THE CIVIL DISTURBANCE

- The Operations Commander shall be responsible for initiating verbal dialogue in an attempt to establish communications and to negotiate a passive resolution.

- If a passive resolution cannot be accomplished, physical arrest shall then be accomplished as follows:
  1) Physical arrest with passive resistance.
  a) Members working in two (2) person arrest teams shall proceed inside the inner perimeter and arrest subjects.
  b) If subjects refuse to walk, two (2) arrest teams (four members) shall utilize a hand litter to transport each arrestee(s).
  c) When practical, one (1) member shall act as arresting officer for all arrestee(s).

  2) Physical arrest with active resistance.

  a) Members wearing protective headgear and working in two (2) person arrest teams, shall proceed inside the inner perimeter and effect arrests.
  b) Arrest teams should identify disturbance leaders and make these subjects the target of initial arrests.
c) A reserve of members shall be prepared to respond to the civil disturbance to assist arrest teams in case the members’ safety is endangered.

d) If efforts to arrest disturbance leaders and agitators are successful and these subjects are removed from the scene of the disturbance, the Operations Commander or designee shall attempt verbal dialogue in an effort to terminate the disturbance.

e) If the disturbance is not terminated, members shall make arrests on visible criminal violations until the disturbance is resolved.

CANINE TEAMS

• Canine teams shall be available at all incidents for use as directed by the Operations Commander.
• If canine teams are deployed, a visible and logical escape route shall be available for fleeing participants.
• Any disturbance participant bitten by a canine shall be arrested.

MASS ARREST

• If the Operations Commander establishes there is going to be mass arrests, he/she shall choose a holding site (ie: parking area, indoor gymnasium in foul weather, etc.) as soon as practical.
• Notify Director of Corrections. The Sheriff’s Office Transportation Unit shall respond to assist in transporting subjects as required.
• If the number of arrestee(s) exceeds the capabilities of the Sheriff’s Office Transportation Unit vehicles, Cecil County Transportation Service shall be contacted for assistance

POST-OCCURRENCE DUTIES

The Operations Commander shall gradually reduce operations as soon as practical after the disturbance has been resolved.

AFTER-ACTION DISPOSITION

• The Operations Commander shall designate a member to complete the initial incident report.
• The Operations Commander will contact the County Roads Department for trash removal or debris disposition.
• The nearest fire department will be contacted for a street wash down, if needed.

MILITARY SUPPORT

• If the civil disturbance is of sufficient magnitude, the Governor of the State of Maryland may authorize the use of military personnel and/or institute martial law.
• The agency shall coordinate law enforcement efforts with military personnel to quell the disturbance.